

USING A SYSTEMS APPROACH

to improve newborn care at the community and facility level among displaced populations in South Sudan



Save the Children

Co-authors: Elaine Scudder, Samira Sami, Ribka Amsalu, Alexander Dimitri, Debra Jackson, Solomon Kenji, Janet Meyers, Luke C. Mulligan, Barbara Tomczyk, Kate Kerber
Please contact: Elaine Scudder, escudder@savechildren.org

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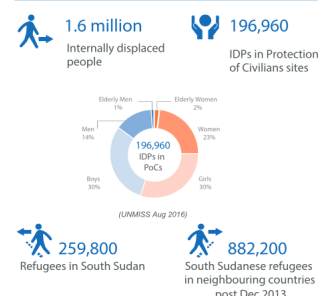
BACKGROUND

- Despite improvements globally in newborn health, relatively poor outcomes persist in areas plagued by conflict or political instability. 75% of the 15 countries with the highest neonatal mortality rate have experienced a recent conflict or recurring natural disaster.
- In 2015, it was estimated that there were over 26 million women and girls of reproductive age living in humanitarian settings, all of whom require health care services.¹
- The 2012 – 2014 IAWG Global Review on Reproductive Health in Humanitarian Settings highlighted that EmOC and ENC are among the most poorly funded and poorly provided components of humanitarian responses.²
- There is a lack of assessment of the functionality of routine health systems and context-specific evidence-based guidance through all phases of an emergency.

SOUTH SUDAN

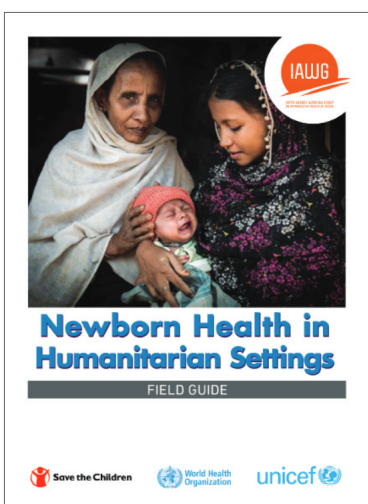
- National NMR of 39 with almost 17,000 newborn deaths per year.³
- In August 2016, at the time of the study, there were 259,800 refugees in South Sudan and 1.6 million internally displaced South Sudanese.
- The routine health system is strained by a limited health workforce and training institutions, and poor medical supply chains and infrastructure.
- In 2016, 43% of health facilities were deemed functional, and at least 24 humanitarian aid workers were killed.
- While intended for a protracted or post-conflict setting, increased instability led to a loss of trained staff and severely affected facilities: a health facility in Malakal was burned down in February just before this study began, and a maternity ward in Juba was shelled during an outbreak of violence in July.

KEY FIGURES



NEWBORN HEALTH IN HUMANITARIAN SETTINGS

FIELD GUIDE



- The *Field Guide* was developed through an inter-agency collaboration to address the gap in newborn health programming in humanitarian settings.
- A companion to the Inter-Agency Field Manual on Reproductive Health in Humanitarian Settings (IAFM) and Minimum Initial Service Package (MISP).
- Prioritizes the most critical health services and supplies to prevent and manage the three main causes of newborn death at each level of care.

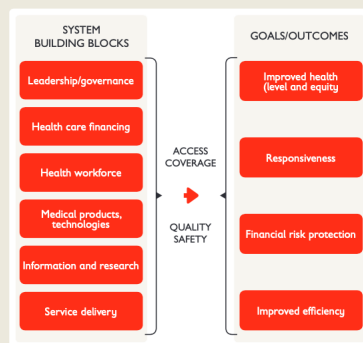


THE STUDY

- The *Field Guide* was piloted in four displaced person camps in South Sudan from June – November 2016 with Ministry of Health engagement.
 - Used a mixed method case study design:
 - We conducted focus group discussions among community and facility-based health workers, in-depth interviews among program managers, and observations of health facility readiness.
- Secondary data were gathered from documents that were associated with the implementation of the intervention during our study period.
- We aimed to describe the key health system bottlenecks and facilitators that influence newborn health program implementation using a health systems framework.
- Constructs from the Consolidated Framework for Implementation Research (CFIR) and WHO Health Systems Framework were used to understand factors that moderate implementation.

RESULTS

- Key bottlenecks and facilitators are organized by the health systems building blocks: leadership and governance, health financing, health workforce, essential commodities, health service delivery, and health information systems.
- Findings include:
 - Newborn health is seen as a 'new' activity in humanitarian response and is therefore excluded from most emergency response proposals;
 - Lack of policy support inhibited ability to scale implementation to other sites or plan for long-term activities;
 - Severe shortage of skilled care at birth was the main bottleneck for implementing quality newborn care;
 - Reproductive health kits procured during crisis do not include all recommended newborn supplies; and
 - Ongoing supportive supervision, educational materials, and community acceptance of practices enabled community-based newborn interventions.



LEARNINGS/RECOMMENDATIONS

Improving integration of newborn interventions into national policies, training institutions, health referral systems, and supply chains can expand emergency care provided to women and their newborns in these contexts.

- Advocacy and Policy: greater advocacy for comprehensive packages in response plans/policies could prevent choosing between life-saving services; review and improve existing policies, and sensitize health officials and donors on newborn care; increase awareness and engagement of community leaders; advocate for inclusion of newborn care among humanitarian donors.
- Human resources: increase hiring of locally trained staff; authorize task-shifting where appropriate and invest in training institutions; increase number

of CHWs to meet Sphere standards or dedicate cadre for MNH by transitioning TBAs to CHWs. There were many important learnings based on professional and more-experienced staff being evacuated during the periods of crisis.

- Training: integrate comprehensive curricula on newborn care into national training institutions; train program and clinical leads from INGOs on newborn care.
- Service delivery: improve tracking of supplies and improve forecast of newborn supply needs to buffer for times of acute crisis; increase knowledge among program managers on newborn programming; strengthen newborn care at primary care level; adopt simpler protocols for mid-level cadre to take on additional responsibilities.